



**INTERNAL AUDIT ANNUAL PLAN 2021 - 22 &
STRATEGIC PLAN 2021 - 24 - DRAFT**

RUSHCLIFFE BOROUGH COUNCIL

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AUDIT RISK ASSESSMENT

Background

Our risk based approach to Internal Audit uses the Council's own risk management process and risk register as a starting point for audit planning as this represents the client's own assessment of the risks to it achieving its strategic objectives.

The extent to which we can rely on management's own perception of risk largely depends on the maturity and effectiveness of the Council's own risk management arrangements.

Planned approach to internal audit plan 2021 - 22

The indicative Internal Audit programme for 2021 - 22 is shown from page 7, with an indicative strategic plan for 2021 - 24 shown from page 12. We will keep the programme under continuous review during the year and will introduce to the plan any significant areas of risk identified by management during that period.

The plan is set within the context of a multi-year approach to internal audit planning, such that all areas of key risks would be looked at over a three year audit cycle. In setting the number of days in the plan we have assumed that the control environment within the Council will improve as we work with you to address the issues you have.

Individual audits

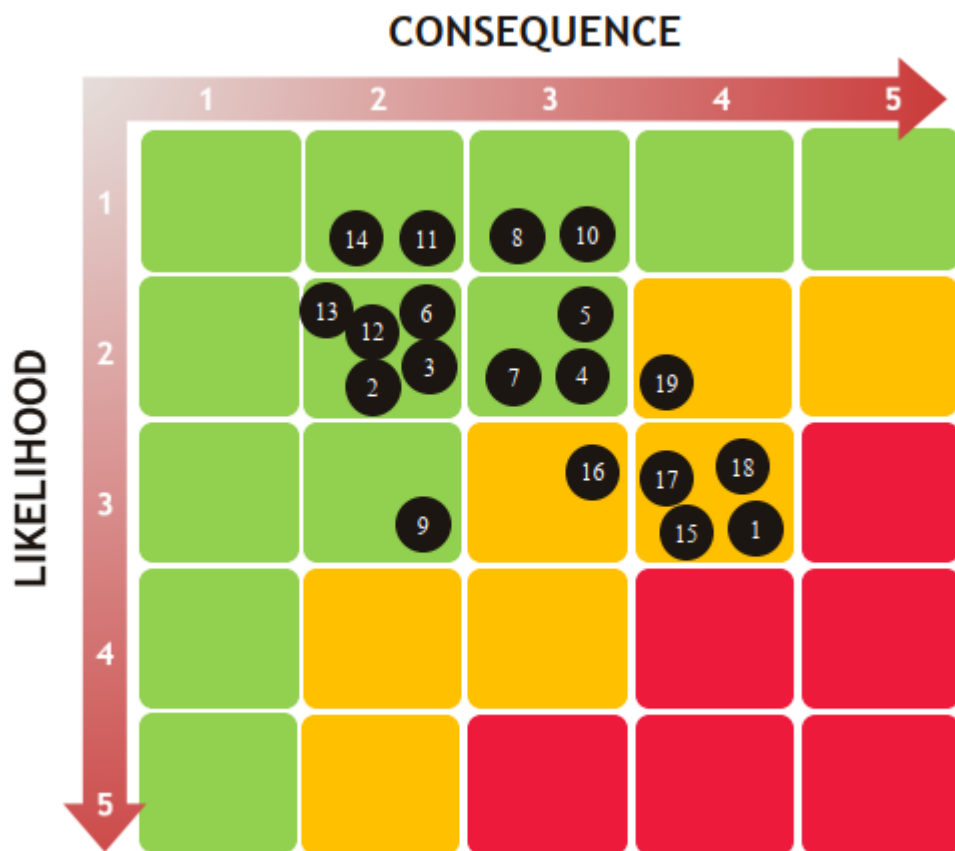
When we scope each review, we will reconsider our estimate for the number of days needed to achieve the objectives established for the work and to complete it to a satisfactory standard in light of the control environment identified within the Council. Where revisions are required, we will obtain approval from the appropriate Executive Director prior to commencing fieldwork.

In determining the timing of our individual audits we will seek to agree a date which is convenient to the Council and which ensures availability of key management and staff.

Variations to the Plan

We review the three year strategic plan each year to ensure we remain aware of your ongoing risks and opportunities. Over the coming pages we have mapped your key risks along with the audit work we are undertaking, demonstrating we are focusing on your most important issues.

MAPPING YOUR CORPORATE RISKS



Ref	Risks from you CRR	Risk Score
1	Revaluation of major business rate payer	12
2	Failure to prevent or detect fraud and corruption	4
3	Failure to properly manage and deliver significant projects	4
4	Failure to comply with General Data Protection Regulation	6
5	Failure of business continuity	6
6	Failure to properly deal with community governance review legislation, Community Right to Challenge, and nominations for assets of community value	4
7	ICT supplier goes out of business	6
8	Failure of internal health and safety compliance or enforcement of health and safety	3
9	Increased demand for services	9
10	Failure to safeguard children and vulnerable adults	3
11	Disruption and lack of fuel preventing collection of domestic waste	2
12	Lack of implementation of financial controls	6
13	Significant malfunction of core services/security risk at Council's temporary accommodation premises	4
14	Cost of defending appeals for large scale residential developments and potential award of costs	2
15	Inadequate Capital Resources	12
16	Risk and Return from Asset Investment Strategy	9
17	Failure to deliver the Transformation Strategy	12
18	Threat of Major Successful Cyber- Attack	12
19	Unforeseen incident of happening at Public Events	8

MAPPING YOUR RISKS TO THE STRATEGIC PLAN

Ref	Risks from your CRR	2021/22	2022/23	2023/24
CRR_FCS05	Revaluation of major business rate payer	- Corporate Governance	- Risk Management	
CRR_FCS03	Failure to prevent or detect fraud or corruption	- Fraud Report	- Fraud Report	- Fraud Report
CRR_FCS20	Failure to properly manage and deliver significant projects	- Hybrid Mail Project Review	- Meritec Project Review	- Project Management
CRR_FCS28	Failure to comply with General Data Protection Regulation	- GDPR		
CRR_NS10	Failure of business continuity	- Business Continuity & Disaster Recovery		
CRR_FCS01	Failure to properly deal with community governance review legislation, Community Right to Challenge, and nominations for assets of community value		- Assets of Community Value	
CRR_FCS23	ICT supplier goes out of business	- Contract Management and Procurement		
CRR_NS08	Failure of internal health and safety compliance or enforcement of health and safety		- Environment - Health and Safety	
CRR-FCS11	Increased demand for services		- Channel Shift - Car Parking	- Car Parking
CRR_CO03	Failure to safeguard children and vulnerable adults		- Safeguarding (Children and Vulnerable Adults)	

OR_NS02	Disruption and lack of fuel preventing collection of domestic waste			<ul style="list-style-type: none"> - Waste and Recycling - Fleet Management and Air pollution - Waste and Recycling
OR_FCS07	Lack of implementation of financial controls	<ul style="list-style-type: none"> - Housing Benefits - Main Financial Systems in. Payroll, Council Tax/NNDR/Treasury Management 	<ul style="list-style-type: none"> - Country Parks Income Review inc. Lark in the Park - Main Financial Systems - Markets 	<ul style="list-style-type: none"> - Main Financial Systems in. Payroll, Council Tax/NNDR/Treasury Management
OR_NS20	Significant malfunction of core services/security risk at Council's temporary accommodation premises	<ul style="list-style-type: none"> - Homelessness and Temporary Accommodation 		
OR_CO04	Cost of defending appeals for large scale residential developments and potential award of costs	<ul style="list-style-type: none"> - Planning and s106 		
CRR_FCS08	Inadequate Capital Resources			
CRR_FCS12	Risk and Return from Asset Investment Strategy			<ul style="list-style-type: none"> - Governance of Partnership Arrangements
CRR_FCS13	Failure to Deliver the Transformation Strategy			<ul style="list-style-type: none"> - Budgetary Control
CRR_FCS27	Threat of Major Successful Cyber- Attack			<ul style="list-style-type: none"> - Cyber Security
CRR_NS09	Unforeseen incident of happening at Public Events			<ul style="list-style-type: none"> - Events Management

INTERNAL AUDIT OPERATIONAL PLAN 2021-22

Area	Days	Timing	Description of the Review	Reason for Inclusion
1. Efficient Services				
Contract Management and Procurement	15	Q1	<p><u>Contract:</u></p> <ul style="list-style-type: none"> Review will look directly at the contract management processes in place for two of the largest contracts the Council has, Streetwise Environmental Ltd, whom they paid c£425k in Q2 of 2019/20; and, Lex/Parkwood Leisure Ltd who they paid c£16.5k in Q2 of 2019/20. For these two contracts we will review the procurement process and how this followed through into the contract management Review contract management meetings and interview key stakeholders Review contracts in place and whether they are approved and complied with Observe contract management meetings and assess if these are effective <p><u>Procurement:</u></p> <ul style="list-style-type: none"> Review procurement exercises vs. protocols for compliance Review the Strategy vs. progress and reporting Review counter fraud controls in process for adequacy Review communication channels with the external procurement advisers, Welland Procurement 	<ul style="list-style-type: none"> Based on discussion with the Council this audit is considered high priority due to the upcoming re-procurement of the Streetwise Contract. It is therefore a key area for audit to ensure procurement processes are adequate prior to the procurement taking place.

<p>Corporate Governance</p>	<p>15</p>	<p>Q2</p>	<ul style="list-style-type: none"> • Review the Governance structure and ensure that this is operating reasonably against CIPFA Good Governance Code • Assess the SIP Plans in place and if these are developed and managed effectively • Review the process to identify performance measures and test the data which feeds into them • Observe the meetings where performance is discussed and assess if this is effective • Interview key personnel involved in the process • Assess whether reporting is frequent, comprehensive and effective to identify performance issues and focus actions to mitigate risks. 	<ul style="list-style-type: none"> • Major risk to all authorities given the importance of good governance and greater challenges and scrutiny placed on governance decisions within the Council and by the public nationally • The above risk will increase as Councils become, as you are, more commercial and face greater financial challenges
<p>Fraud Report</p>	<p>10</p>	<p>Q1</p>	<ul style="list-style-type: none"> • Review of the Strategy in place and challenging how this was formed • Comparison to our understanding of the Council's activities and emerging risks we see across the public sector • Interview key personnel lead specialists to understand how they identify and mitigate fraud risks 	<ul style="list-style-type: none"> • Risk to all Councils and identified as a corporate risk • This includes corporate fraud and benefits fraud • Council take part in NFI • CIFAS reporting in 2019 the rise of local authority fraud and lack of identification across the sector
<p>Business Continuity and Disaster Recovery</p>	<p>13</p>	<p>Q3</p>	<ul style="list-style-type: none"> • Review Council arrangements for the overall Business Continuity and Disaster Recovery Plan. • This includes how this Plan interacts with local service plans and whether there is adequate oversight that these all remain up-to-date, regularly assessed and/or 	<ul style="list-style-type: none"> • Departmental arrangements updated in 2020 • Identified as key corporate risk across 4 different areas which spans Council arrangements and those with partners such as local resilience forum

			<p>tested via desktop scenarios or live testing.</p> <ul style="list-style-type: none"> • A critical focus will be on where arrangements link to supplier system/arrangements and the strength of these. 	
GDPR	15	Q4	<ul style="list-style-type: none"> • We will assess whether your GDPR readiness arrangements are sound vs. the ICO requirements. There will then be a significant focus on how the Council ensure they are compliant which will include sample testing data from different parts of the Council to ensure it is now compliant. • We will also assess the arrangements in place to ensure there is sufficient staff capacity to meet requirements, how reporting is effective and how lessons learned are shared to ensure good/poor practice is promoted/stamped out. 	<ul style="list-style-type: none"> • National risk to all Councils • Timely review to assess the embeddedness of GDPR post previous Internal Audit reports
Hybrid Mail Project Review	12	Q1	<ul style="list-style-type: none"> • We will interview key personnel charged with the responsibility of managing the project • Review minutes and reports issued to senior management about project progress • Assess the KPIs related to the project and whether these are being appropriately monitored 	<ul style="list-style-type: none"> • This is a large project and consequently is a higher financial and reputational risk to the Council • Receipt of mail is key to support effective services
Main Financial Systems inc. Payroll, Council Tax/NNDR and	20	Q2	<p>To include payroll:</p> <ul style="list-style-type: none"> • Assess the adequacy of payroll policies and procedure guides in place - particularly around new starters and leavers 	<ul style="list-style-type: none"> • Main financial system areas are a critical risk • The payroll function is outsourced to Gedling Borough Council so there is a

Treasury Management		<ul style="list-style-type: none"> • Sample test employees to review whether they have been paid correctly based on the input information • Review management reporting of payroll information <p>To include Council Tax/NNDR:</p> <ul style="list-style-type: none"> • Council tax and NNDR policies i.e. council tax reduction scheme in terms of its review and approval • VOA returns back to what is recorded on systems • The process to issue demands and whether discounts or values have been applied correctly • How amendments to demands are actioned and critically how they are followed up • Assess KPI reporting on this area and how action is implemented <p>To include Treasury Management:</p> <ul style="list-style-type: none"> • Treasury arrangements reviewed from Strategy to Member training or controls around how deals are reviewed/approved 	<p>reliance on accurate and timely information</p> <ul style="list-style-type: none"> • Incorrect payments to staff could result in significant reputation damage • This is a staple review that is incorporated in all local authority audit plans across the country. This is because it is a recognised risk area as it contains critical controls which underpin the integrity of a Council • National trends inform us that there is a variety of practices with how funds are recovered particularly in council tax
TOTAL	100		

Area	Days	Timing	Description of the Review	Reason for Inclusion
2. Quality of Life				
Homelessness and Temporary Accommodation	12	Q4	<ul style="list-style-type: none"> Review of Homelessness Strategy 2015-2020 in terms of monitoring, reporting and escalation Select samples of homelessness cases and ensure they are processed in-line with protocols Review the additional Officer time needed to comply with new procedures i.e. Actions on preventions and relief and if capacity/training is robust Review additional DCLG reporting and data validity 	<ul style="list-style-type: none"> Joint Homelessness Strategy across South Nottinghamshire Rise in cases especially single women Homelessness Reduction Bill places new responsibilities on Councils to support individuals National figures for temporary accommodation rising and in Q1 in 2019-20 the figure was 84,740 which is the highest figure for over a decade
Housing Benefits	12	Q3	<ul style="list-style-type: none"> Assessment of benefit cases against evidence retained on systems Work closely with external audit and understanding any risks/concerns they may have raised in their review of your benefit claim Review your processes around staff capacity and capability and structure to reduce processing times Assess reporting information in this area and how local operational and senior strategic teams assess performance and whether information reporting is robust and effective to make improvements 	<ul style="list-style-type: none"> Universal credit has been deferred by Government however still uncertainty over the programme and what this means
TOTAL	24			

Area	Days	Timing	Description of the Review	Reason for Inclusion
3. Sustainable Growth				
Planning and s106	10	Q3	<ul style="list-style-type: none"> • Select a sample of planning applications across minor, major and others to assess whether legislative and system protocols are adhered to • Review the data behind reported information for accuracy and completeness and assess the effectiveness of the oversight/scrutiny of data • Review steps taken to engage with Members and stakeholders in the process 	<ul style="list-style-type: none"> • National risk for all local authorities given the importance of housing and commercial development • Large reputational impact where Councils do not have sound arrangements to meet Planning Inspectorate and internal procedure and Member/public expectations • Often a tension area between management and Members in authorities which can have a wider impact on relationships
TOTAL	10			

TOTAL	134		
Area	Days	Description	
Reporting and Follow up			
Management Time	10	Development of Annual Plan, attendance at Governance Scrutiny Group and QA of audits.	
Follow Up	6	Follow-up and report all Medium and High recommendations quarterly including those of the predecessor.	
TOTAL	16		
GRAND TOTAL	150		

INTERNAL AUDIT STRATEGIC PLAN

2020 - 23

Area	2021- 22	2022 - 23	2023- 24	Description of the Review
Risk Management		12		<ul style="list-style-type: none"> Use our Risk Maturity Toolkit to advise where the Council sit in terms of risk management on a five-point scale from Naive to Enabled Assess how the Council system is used and if risks are engaged with well and updated effectively to manage and mitigate risks Interview key personnel involved in the process
Corporate Governance	15			<ul style="list-style-type: none"> Review the Governance structure and ensure that this is operating reasonable against CIPFA Good Governance Code Assess the SIP Plans in place and if these are developed and managed effectively Review the process to identify performance measures and test the data which feeds into them Observe the meetings where performance is discussed and assess if this is effective Interview key personnel involved in the process Assess whether reporting is frequent, comprehensive and effective to identify performance issues and focus actions to mitigate risks.
Fraud Report	10	10	10	<ul style="list-style-type: none"> Review of the Strategy in place and challenging how this was formed Comparison to our understanding of the Council's activities and emerging risks we see across the public sector Interview key personnel lead specialists to understand how they identify and mitigate fraud risks
Project Management			12	<ul style="list-style-type: none"> Review Project Management Framework and assess whether this is widely circulated to project managers Review the Bingham Leisure Centre and Crematorium projects specifically Review minutes of oversight groups and reporting mechanisms
Business Continuity and Disaster Recovery	13			<ul style="list-style-type: none"> Review Council arrangements for the overall Business Continuity and Disaster Recovery Plan. This includes how this Plan interacts with local service plans and whether there is adequate

				<p>oversight that these all remain up-to-date, regularly assessed and/or tested via desktop scenarios or live testing.</p> <ul style="list-style-type: none"> • A critical focus will be on where arrangements link to supplier system/arrangements and the strength of these.
GDPR	15			<ul style="list-style-type: none"> • We will assess whether your GDPR readiness arrangements are sound vs. the ICO requirements. There will then be a significant focus on how the Council ensure they are compliant which will include sample testing data from different parts of the Council to ensure it is now compliant. • We will also assess the arrangements in place to ensure there is sufficient staff capacity to meet requirements, how reporting is effective and how lessons learned are shared to ensure good/poor practice is promoted/stamped out.
Contract Management and Procurement	15			<ul style="list-style-type: none"> • Contract: • Review will look directly at the contract management processes in place for two of the largest contract the Council has, Streetwise Environmental Ltd, whom they paid c£425k in Q2 of 2019/20; and, Lex/Parkwood Leisure Ltd who they paid c£16.5k in Q2 of 2019/20. For these two contracts we will review the procurement process and how this followed through into the contract management • Review contract management meetings and interview key stakeholders • Review contracts in place and whether they are approved and complied with • Observe contract management meetings and assess if these are effective • Procurement: • Review procurement exercises vs. protocols for compliance • Review the Strategy vs. progress and reporting • Review counter fraud controls in process for adequacy • Review communication channels with the external procurement advisers, Welland Procurement
Environment		12		<ul style="list-style-type: none"> • Review of all Council policies and overall strategies to set, approve and achieve environmental aims • This will include interviewing key stakeholders and Members who may champion this area • Compare your arrangements to other local authorities • This will be an assessment of certain areas in a deeper dive way i.e. how you think about staff and supplier impacts on the environment and improve your arrangements to achieve a more

				<p>environmentally friendly outcome in your area</p> <ul style="list-style-type: none"> • Assess your corporate reporting in this area and how this is owned, monitored and actioned • Assess the preparation for the Environment Bill and the strategy in place to ensure compliance with it
Health and Safety		12		<ul style="list-style-type: none"> • Review Health and Safety Policies - how these were produced, what do they cover, were they approved and do staff understand them • Assess training in this area and whether arrangements are effective • Review how incidents are reported and then managed/escalated • Assess how sites are maintained to ensure they are safe. This includes Council offices and Council housing properties • Assess performance indicator information and reporting to management groups who assess this. We will review minutes and interview key stakeholders • Understand and assess how the Council assess contractor risks in this area
Channel Shift		12		<ul style="list-style-type: none"> • This will be a review of documentation related to the channel shift agenda, including strategies, performance frameworks, activity and financial data, reports to Councillors and funding bids for channel shift projects. We will also review the Digital Strategy in terms of Channel Shift and whether progress against projects is captured, monitored and reported correctly. This will encompass the effectiveness of communication between the Customer Services and the IT teams. • A critical challenge with channel shift is assessing effectiveness as identifying savings can be difficult so the review will focus on the source data which feeds into reports and its accuracy and completeness.
Safeguarding (Children and Vulnerable Adults)		12		<ul style="list-style-type: none"> • Review to identify how the Council identifies all roles and activities which may have impact on safeguarding concerns. From here to assess the controls around training and re-training and different levels of training depending on the type needed. • Assess governance arrangements, who attends and how decisions and actions are taken to ensure safeguarding is appropriate. • Review relationship with section 11 forms and reporting to Adult and Children Safeguarding Boards i.e. representatives. • We will also review the impact covid has had on safeguarding and whether there have been controls adopted to identify these such as poverty, support networks in place, unsuitable accommodation and Domestic abuse.

Waste and Recycling			12	<ul style="list-style-type: none"> • Review reporting and governance around bin collection as a whole • This includes assessing the validity of data collected and reported through to the Finance and Performance Committee • Assess how bin rounds, staffing and weather challenges are managed and escalated as necessary • Review customer satisfaction arrangements • Understand and assess arrangements to pick up complaints and action these and also Member concerns picked up from residents/Surgeries they hold. • Review income collection and reconciliation procedures for green wasted collection
Housing Benefits	12			<ul style="list-style-type: none"> • Assessment of benefit cases against evidence retained on systems • Work closely with external audit and understanding any risks/concerns they may have raised in their review of your benefit claim • Review your processes around staff capacity and capability and structure to reduce processing times • Assess reporting information in this area and how local operational and senior strategic teams assess performance and whether information reporting is robust and effective to make improvements
Homelessness and Temporary Accommodation	12			<ul style="list-style-type: none"> • Review of Homelessness Strategy 2015-2020 in terms of monitoring, reporting and escalation • Select samples of homelessness cases and ensure they are processed in-line with protocols • Review the additional Officer time needed to comply with new procedures i.e. Actions on preventions and relief and if capacity/training is robust • Review additional DCLG reporting and data validity
Planning and s106	10			<ul style="list-style-type: none"> • Select a sample of planning applications across minor, major and others to assess whether legislative and system protocols are adhered to • Review the data behind reported information for accuracy and completeness and assess the effectiveness of the oversight/scrutiny of data • Review steps taken to engage with Members and stakeholders in the process
Assets of Community Value		10		<ul style="list-style-type: none"> • We will assess whether if an asset is listed and then comes up for sale, the new right will give communities that want it a total of 6 months to put together a bid to buy it (including a 6-week cut-off for an initial proposal to be put

				<p>forward)</p> <ul style="list-style-type: none"> • Whether those who can legally have a right to challenge are engaged with i.e. parish councils, neighbourhood forums and community interest groups • Assess whether challenges are received, processed, reviewed and approved appropriately
Markets		12		<ul style="list-style-type: none"> • Assess the formal cash collection process in place at the market • Liaise and visit the external suppliers to understand their arrangements once the cash is collected, including security of the cash • Sample test 15 market cash collection cases
Country Parks Income Review inc. Lark in the Park		10		<ul style="list-style-type: none"> • Assess the formal cash collection process in place at the Rushcliffe Country Park • Liaise and visit the external suppliers to understand their arrangements once the cash is collected, including security of the cash • Sample test 15 Rushcliffe Country Park cash collection cases
Hybrid Mail Project Review	12			<ul style="list-style-type: none"> • We will interview key personnel charged with the responsibility of managing the project • Review minutes and reports issued to senior management about project progress • Assess the KPIs related to the project and whether these are being appropriately monitored
Car Parking			12	<ul style="list-style-type: none"> • Review processes to approve and then communicate parking charges • Assess how parking is charged and then the collection of this to ensure it is accurate and complete • Review parking data to ensure it is valid and correct to inform decision making
Main Financial Systems inc. Payroll, Council Tax/NNDR and Treasury Management	20	20	18	<p>To include payroll:</p> <ul style="list-style-type: none"> • Assess the adequacy payroll policies and procedure guides in place - particularly around new starters and leavers • Sample test employees to review whether they have been paid correctly based on the input information • Review management reporting of payroll information <p>To include Council Tax/NNDR:</p> <ul style="list-style-type: none"> • Council tax and NNDR policies i.e. council tax reduction scheme in terms of its review and approval • VOA returns back to what is recorded on systems • The process to issue demands and whether discounts or values have been applied

				<p>correctly</p> <ul style="list-style-type: none"> How amendments to demands are actioned and critically how they are followed up Assess KPI reporting on this area and how action is implemented <p>To include Treasury Management:</p> <ul style="list-style-type: none"> Treasury arrangements reviewed from Strategy to Member training or controls around how deals are reviewed/approved
Fleet Management & Air Pollution			13	<ul style="list-style-type: none"> Rushcliffe has 23 frontline refuse collection vehicles ranging from 15 to 32 Gross Vehicle Weight vehicles. This review will assess the Council's Fleet Management processes in place and ensure there is an adequate fleet management strategy in place to manage fleet adequately. We will review the processes the Council has used to become carbon neutral and support its green infrastructure.
Budgetary Control			13	<ul style="list-style-type: none"> Review the Council's budget monitoring and setting process. This review would also focus on arrangements to achieve efficiencies in budgets and whether all opportunities are identified and that assumptions are based on reasonable and reliable data
Events Management			12	<ul style="list-style-type: none"> Assess the systems, procedures and resilience of the events management staff/software to achieve the objectives set out; this includes the governance, strategies and operational controls for events management
Governance of Partnership Arrangements			15	<ul style="list-style-type: none"> There has been a growth of place-based and themed partnership arrangements. These have largely been designed to implement and administer arrangements within defined areas focussed upon common objectives including: The Joint Planning and Advisory Board (Nottingham City, Nottinghamshire County Council, Broxtowe BC, Gedling BC, Erewash DC and Rushcliffe BC). We will review the key aspects of the partnerships governance arrangements and monitoring/management in place.
Cyber Security			20	<ul style="list-style-type: none"> This review will verify whether adequate procedures are in place to classify/secure the Council's data security assets. It will also review whether threats to the Council are adequately identified and procedures are in place to prevent vulnerabilities being exploited.
Meritec Project Review		12		<ul style="list-style-type: none"> We will interview key personnel charged with the responsibility of managing the project Review minutes and reports issued to senior management about project progress

- Assess the KPIs related to the project and whether these are being appropriately monitored

Total	134	134	137	
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Planning, Reporting and Follow up

Planning/ liaison/ management	10	10	10	Development of Annual Plan, attendance at Governance Scrutiny Group and QA of audits.
Recommendation follow up	6	6	6	Follow-up and report all Medium and High recommendations quarterly including those of the predecessor.
Total	16	16	16	

Grand Total	150	150	153	
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APPENDIX I

Internal Audit Charter - Role and Scope of Internal Audit

Purpose of this charter

This charter is a requirement of Public Sector Internal Audit Standards (PSIAS).

The charter formally defines internal audit's mission, purpose, authority and responsibility. It establishes internal audit's position within Rushcliffe Borough Council and defines the scope of internal audit activities.

Final approval resides with the Board, in practice the charter shall be reviewed and approved annually by management and by the Governance Scrutiny Group on behalf of Rushcliffe Borough Council [the Council]

Internal audit's mission

Internal audit's mission is to enhance and protect organisational value by providing risk-based and objective assurance, advice and insight.

Standards of internal audit practice

To fulfil its mission, internal audit will perform its work in accordance with PSIAS, which encompass the mandatory elements of the Institute of Internal Auditors (IIA) International Professional Practices Framework (IPPF): Definition of Internal Auditing, Code of Ethics, and International Standards for the Professional Practice of Internal Auditing.

Internal audit definition and role

Internal auditing is an independent, objective assurance and consulting activity designed to add value and improve an organisation's operations. It helps an organisation accomplish its objectives by bringing a systematic, disciplined approach to evaluate and improve the effectiveness of risk management, control and governance processes.

Internal audit acts primarily to provide the Governance Scrutiny Group with information necessary for it to fulfil its own responsibilities and duties. Implicit in internal audit's role is that it supports management to fulfil its own risk, control and compliance responsibilities. The range of work performed by internal audit is set out in PSIAS and not repeated here.

Internal audit's scope

The scope of internal audit activities includes all activities conducted by the Council. The Internal Audit Plan sets out those activities that have been identified as the subject of specific internal audit engagements.

The provision of assurance services is the primary role for internal audit in the UK public sector. This role requires the chief audit executive to provide an annual internal audit opinion based on an objective assessment of the framework of governance, risk management and control.

Assurance engagements involve the objective assessment of evidence to provide an independent opinion or conclusions regarding an entity, operation, function, process, system or other subject matter. The nature and scope of the assurance engagement are determined by internal audit.

Consulting engagements are advisory in nature and are generally performed at the specific request of management, with the aim of improving governance, risk management and control and contributing to the overall opinion. The nature and scope of consulting engagement are subject to agreement with management. When performing consulting services, internal audit should maintain objectivity and not assume management responsibility.

Effective internal audit

Our internal audit function is effective when:

- It achieves the purpose and responsibility included in the internal audit charter
- It conforms with the Standards
- Its individual members conform with the Code of Ethics and the Standards
- It considers trends and emerging issues that could impact the organisation.

The internal audit activity adds value to the Council (and its stakeholders) when it considers strategies, objectives and risks, strives to offer ways to enhance governance, risk management and control processes and objectively provides relevant assurance.

We will agree with you an audit plan for a total number of days activity. Once agreed, we will turn this into a cash budget which we will work to, in order to ensure that you have certainty around the fees you will pay us.

Independence and internal audit's position within Rushcliffe Borough Council

The Internal Audit function within Rushcliffe Borough Council is currently provided by BDO LLP, a limited liability partnership providing, accounting, audit and assurance, tax and financial advisory services. The Head of Internal Audit function is provided by Greg Rubins, a partner in BDO.

To provide for internal audit's independence, its personnel and external partners report to the Head of Financial Services, who reports functionally to the Governance Scrutiny Group and provides day to day oversight of the contract with BDO. The Head of Internal Audit has free and full access to the Chair of the Governance Scrutiny Group.

The appointment or removal of the Head of Internal Audit will be performed in accordance with established procedures and in consultation with the Chair of the Governance Scrutiny Group.

The internal audit service will have an impartial, unbiased attitude and will avoid conflicts of interest. The internal audit service is not ordinarily authorised to perform any operational duties for the Council.

In the event that internal audit undertakes non-audit activities, safeguards will be agreed to ensure that independence or objectivity of the internal audit activity are not impaired. This might include a separate partner review of the work or a different team undertaking the work. Such arrangements will be in consultation with the Governance Scrutiny Group prior to commencement.

In the event that internal audit provides assurance services where it had previously performed consulting services, an assessment will be undertaken to confirm that the nature of the consulting activity did not impair objectivity and safeguards will be put in place to manage individual

objectivity when assigning resources to the engagement. Such safeguards will be communicated to the Governance Scrutiny Group.

Internal audit must be free from interference in determining the scope of internal auditing, performing work and communicating results. Should any interference take place, internal audit will disclose this to the Governance Scrutiny Group to discuss the implications.

Internal audit's role in fraud, bribery and corruption

Management, not internal auditors are responsible for the prevention and detection of fraud, bribery and corruption. Auditors will, however, be alert in all their work to risks and exposures that could allow fraud or corruption as well as seeking to identify indications that fraud and corruption may have been occurring. Audit procedures alone, even when performed with due professional care, cannot guarantee that fraud and corruption will be detected. In the event that internal audit suspect a fraud, this will be referred to appropriate management in the first instance and then the audit committee.

Access to records and confidentiality

There are no limitations to internal audit's right of access to the Council's officers, records, information, premises, or meetings which it considers necessary to fulfil its responsibilities.

When the auditors receive confidential information about your affairs it shall at all times be kept confidential, except as required by law or as provided for in regulatory, ethical or other professional pronouncements applicable. All information will be maintained in line with appropriate regulations, for example the Data Protection Act 1998.

Coordination and reliance with other assurance providers

In co-ordinating activities internal audit may rely on the work of other assurance and consulting service providers.

A consistent approach is adopted for the basis of reliance and internal audit will consider the competency, objectivity, and due professional care of the assurance and consulting service providers. Due regard will be given to understanding of the scope, objectives and results of the work performed by other providers of assurance and consulting services.

Where reliance is placed upon the work of others, internal audit is still accountable and responsible for ensuring adequate support for conclusions and opinions reached by the internal audit activity.

Internal audit's commitments to Rushcliffe Borough Council

Internal audit commits to the following:

- working with management to improve risk management, controls and governance within the organisation
- performing work in accordance with PSIAS
- complying with the ethical requirements of PSIAS
- dealing in a professional manner with the Council staff, recognising their other commitments and pressures
- raising issues as they are identified, so there are no surprises and providing practical recommendations

- liaising with external audit and other regulators to maximise the assurance provided to Rushcliffe Borough Council
- Reporting honestly on performance against targets to the Governance Scrutiny Group.

Internal audit performance measures and indicators

The tables on the right contain some of the performance measures and indicators that are considered to have the most value in assessing the efficiency and effectiveness of internal audit.

The Governance Scrutiny Group should approve the measures which will be reported to each meeting and / or annually as appropriate. In addition to those listed here we also report on additional measures as agreed with management and included in our Progress Report.

Quality assurance and improvement programme

As required by PSIAS an external assessment of the service will be performed at least every five years. BDO also has an internal quality assurance review process in place, which takes place annually. This is performed by a separate team independent to the internal audit team.

The results of internal and external assessments will be communicated to the Governance Scrutiny Group as part of the internal audit annual report, along with corrective action plans.

Table One: Performance measures for internal audit

Measure / Indicator
<p><i>Audit Coverage</i></p> <p>Annual Audit Plan delivered in line with timetable</p> <p>Actual days are in accordance with Annual Audit Plan</p>
<p><i>Relationships and customer satisfaction</i></p> <p>Customer satisfaction reports - overall average score at least 3.5 / 5 for surveys issued at the end of each audit.</p> <p>Annual survey to Governance Scrutiny Group to achieve score of at least 70%</p> <p>External audit can rely on the work undertaken by internal audit (where planned)</p>
<p><i>Staffing and Training</i></p> <p>At least 60% input from qualified staff</p>
<p><i>Audit Reporting</i></p> <p>Issuance of draft report within 3 weeks of fieldwork `closing` meeting</p> <p>Finalise internal audit report 1 week after management responses to report are received.</p>

Audit Quality

High quality documents produced by the auditor that are clear and concise and contain all the information requested.

Positive result from any external review

Management and staff commitments to Internal Audit

The management and staff of Rushcliffe Borough Council commit to the following:

- providing unrestricted access to all of Rushcliffe Borough Council's records, property, and personnel relevant to the performance of engagements
- responding to internal audit requests and reports within the agreed timeframe and in a professional manner
- implementing agreed recommendations within the agreed timeframe
- being open to internal audit about risks and issues within the organisation
- not requesting any service from internal audit that would impair its independence or objectivity
- providing honest and constructive feedback on the performance of internal audit

Management and staff performance measures and indicators

The following three indicators are considered good practice performance measures but we go beyond this and report on a suite of measures as included in each Governance Scrutiny Group progress report.

Table Two: Performance measures for management and staff

Measure / Indicator

Response to Reports

Audit sponsor to respond to terms of reference within one week of receipt and to draft reports within two weeks of receipt

Implementation of recommendations


Audit sponsor to implement all audit recommendations within the agreed timeframe

Co-operation with internal audit

Internal audit to confirm to each meeting of the Governance Scrutiny Group whether appropriate co-operation has been provided by management and staff

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